85th Congress } 2d Session

### JOINT COMMITTEE PRINT

# ECONOMIC POLICY QUESTIONNAIRE

TABULATION OF REPLIES SUBMITTED TO THE SUBCOMMITTEE ON ECONOMIC STABILIZATION

OF THE

JOINT ECONOMIC COMMITTEE CONGRESS OF THE UNITED STATES



**DECEMBER 1958** 

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# LETTERS OF TRANSMITTAL

DECEMBER 31, 1958.

To Members of the Joint Economic Committee:

Transmitted herewith is a tabulation of replies to the economic policy questionnaire sent out in September 1958 by the Subcommittee on Economic Stabilization.

The tabulation is presented to provide members of this committee, Members of Congress, and other interested governmental officials with a canvass of professional opinion concerning issues of economic stabilization and related banking policies.

WRIGHT PATMAN, Chairman, Joint Economic Committee.

DECEMBER 31, 1958.

Hon. Wright Patman, Chairman, Joint Economic Committee, House of Representatives, Washington, D.C.

Dear Mr. Patman: Transmitted herewith is a tabulation of the replies to the economic policy questionnaires. These questionnaires were sent out in September 1958 by the Subcommittee on Economic Stabilization to an estimated 1,500 economists in 150 universities.

RODERICK H. RILEY, Executive Director.

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# ECONOMIC POLICY QUESTIONNAIRE, OCTOBER 1958

The Joint Economic Committee through its Subcommittee on Economic Stabilization has, by questionnaire, secured the professional views of economic experts at colleges and universities on a number of questions of current economic policy. These were designed to cover not only key issues related to stabilization, but also certain related banking questions.

The economic policy questionnaire was mailed on September 10,

1958, and replies received through October 31 were tabulated.

The questionnaire was distributed in the first instance by sending a supply of forms to the heads of economics departments in 150 institutions granting higher degrees in economics, with the request that the questionnaire be distributed to individual faculty members of the respective departments. The list of institutions canvassed was compiled from data published by the Office of Education, Department of Health, Education, and Welfare; all the 49 States, the District of Columbia, and Hawaii were represented.

The coverage of the inquiry and its results is evidenced by the number and geographical distribution of the responses received. By the closing date, 615 completed questionnaires had been returned from all parts of the Nation. These constituted about 40 percent of the number of economists that it is estimated were reached through

department heads.

The committee recognizes the difficulties of answering economic policy questions categorically. As a matter of practicality, however, the questions were nevertheless put in multiple-choice form, so that a minimum of time would be required of the individual respondents and summarization of the results would be facilitated. In addition to the direct answers which lent themselves to tabulation, many respondents accepted the subcommittee's invitation to make qualifying and amplifying statements.

In general, the answers have been tabulated as marked, with note taken of the comments and reservations. Comments have not been treated as affecting the answer unless, as in a few cases, the qualifications seemed to invalidate or contradict the answer indicated in the

multiple-choice boxes.

The letters sent to departmental chairmen, the questionnaire itself, and a list of the universities contacted are reproduced in the appendix.

The committee is appreciative of the public spirit of the economists who gave time and effort to this study. It is of course understood that views summarized in the tabulations are those of the responding economists and do not necessarily reflect the views of the subcommittee or its individual members.

# TABULATION OF REPLIES TO ECONOMIC POLICY QUESTIONNAIRES \*

1. The Employment Act of 1946 contemplates, either explicitly or by implication, several objectives of public policy. Success in the achievement of any of them may on occasion necessitate some sacrifice in attainment of another. Recent discussion has focused on the problem of reconciling "maximum employment" with maintaining stability of the general price level.

A. Do you believe it feasible to achieve simultaneously both relatively high employment and relatively high stability of the general price level?

	Yes		N	To .	No response		Total	
	Num-	Per-	Num-	Per-	Num-	Per-	Num-	Per-
	ber	cent	ber	cent	ber	cent	ber	cent
In the short run?	369	60. 0	222	36. 1	24	3. 9	615	100. 0
	450	73. 2	151	24. 6	14	2. 3	615	100. 0

If your answer is "Yes," you may wish to indicate the maximum level of unemployment (seasonally adjusted) that you would be prepared to accept, if necessary, as a condition for achieving a high degree of price stability:

Maximum level of unemployment as percent of labor force	Number	Percent
Under 3 percent. 3 percent and under 4 percent 4 percent and under 5 percent 5 percent and under 6 percent 6 percent and under 7 percent 7 percent and under 7 percent 8 percent and under 10 percent 10 percent. 11 percent through 20 percent.		2.1 12. 15. 24. 9.1 3. 3.
Total responses	465 150	75. ( 24. d
Grand total.	615	100. (

You may wish also to indicate what in your judgment constitutes a satisfactorily "high degree of price stability":

Maximum yearly price change	Number	Percent
Under 1 percent 1 percent and under 2 percent 2 percent and under 3 percent 3 percent 4 percent 5 percent 6 percent through 10 percent	74 48 12	4. 2 13. 3 12. 0 7. 8 2. 0 3. 3 2. 0
Total responses.  No response or not tabulated <sup>1</sup>	274 341 615	44. 6 55. 4

<sup>&</sup>lt;sup>1</sup> Includes, in addition to no response, essay-type responses and those relating solely to the long run.

<sup>\*</sup>Detail in the tables may not add to totals because of rounding.

B. If these two objectives are not, in your opinion, fully compatible, please indicate which, over the long run, you believe should be given the greater emphasis:

	Number	Percent
Maximum employment Price stability No response	329 113 173	53. 5 18. 4 28. 1
Total	615	100.0

C. Do you believe that standby authority for direct controls should be available in order to assure sustained high employment combined with high stability of the general price level?

	Number	Percent
Yes	413 187 15	67. 2 30. 4 2. 4
Total	615	100.0

If your answer is "Yes," please indicate which types of controls you favor—

	Number	Percent of total answer- ing "yes"
Of business investment Of consumer credit Of prices Of wages	197 384 182 179	47. 7 93. 0 44. 1 43. 3

If your answer is "Yes," do you think that the strengthening of competition (through vigorous antitrust and related policies) could be expected—

	Yes		N	io .	No response		e Total	
	Num-	Per-	Num-	Per-	Num-	Per-	Num-	Per-
	ber	cent	ber	cent	ber	cent	ber	cent
To reduce the need for such direct controls?	250	60. 5	136	32. 9	27	6. 5	413	100.0
	13	3. 1	270	65. 4	130	31. 5	413	100.0

2. A. In its anti-inflationary actions of recent years, how would you characterize the Federal Government's use of the following basic policies?

	Too little Enough		Too much No response		Total					
	Num- ber	Per-	Num- ber	Per- cent		Per-	Num- ber	Per- cent	Num- ber	Per- cent
Tax increases (either new or continued) - Expenditure limitations	376 303 158	61. 1 49. 3 25. 7	183 199 310	29. 8 32. 4 50. 4	29 71 117	4. 7 11. 5 19. 0	27 42 30	4. 4 6. 8 4. 9	615 615 615	100. 0 100. 0 100. 0
wage and price increases	157	25. 5	163	26. 5	222	36. 1	73	11.9	615	100.0

B. In its anti-recessionary actions during recent months, how would you characterize the Federal Government's use of these policies?

	Too little Eno		Enough		Too much		No re- sponse		Total	
	Num-	Per-	Num-	Per-	Num-	Per-	Num-	Per-	Num-	Per-
	ber	cent	ber	cent	ber	cent	ber	cent	ber	cent
Tax reductions.  Expenditure acceleration and increases.  Monetary ease.	339	55. 1	235	38. 2	14	2. 3	27	4. 4	615	100. 0
	224	36. 4	272	44. 2	98	15. 9	21	3. 4	615	100. 0
	125	20. 3	429	69. 8	41	6. 7	20	3. 3	615	100. 0

3. A. In the control of inflation, a combination of policies may be called for and varying emphasis be appropriate under different circumstances. If you believe, however, that as a general proposition reliance or preference should be placed more heavily on one type of policy than another, please indicate:

	Number	Percent	
No general rule. Tabulated Not tabulated <sup>1</sup>	165 209 241	26, 8 34, 0 39, 2	
Total	615	100.0	
	Primary e	emphasis	
	Number	Percent	
General rule as follows: Tax policy. Expenditure policy. Monetary policy. Direct control	55 23 118 13	26. 3 11. 0 56. 5 6. 2	
Total	209	100.0	

<sup>&</sup>lt;sup>1</sup> No response was tabulated in which more than 1 primary emphasis was indicated. These included 80 responses in which primary emphasis was placed on both tax policy and expenditure policy. In these cases the respondents may have intended to indicate that they considered these as inseparable aspects of fiscal policy; if so, then a total of 158 out of 289, or 54.7 percent, placed primary emphasis on some combination of tax and expenditure policies.

B. Do you believe: That "tight money" served to dampen inflation during 1955-57?

	Number	Percent
Yes	459 130 26	74.6 21.1 4.2
Total	615	100.0

That, by adding to costs, or otherwise, "tight money" may have contributed to rising prices?

	Number	Percent
Yes No No response	108 430 77	17. 6 69. 9 12. 5
Total	615	100.0

C. Do you believe that in recent years rising prices have resulted in significant part from a tendency of real wage increases to exceed the rise of productivity?

;	Number	Percent
Yes	310 250 55	50. 4 40. 7 8. 9
Total !	615	100.0

<sup>&</sup>lt;sup>1</sup> Many respondents answering this question interpreted it as referring to the rise of wages, as the term is ordinarily used, rather than of deflated or real wages. In several cases, indeed, this wasmade explicit and in a large number of others no other interpretation was consistent with the comments that were added.

4. A. In the exercise of monetary policy, Federal Reserve authorities may utilize three interrelated techniques. Please indicate your appraisal of the use made of these in actions taken in recent years to check inflation:

	Under utilized		Appropriat utilization		Over utilized		No response		Total	
	Num-	Per-	Num-	Per-	Num-	Per-	Num-	Per-	Num-	Per-
	ber	cent	ber	cent	ber	cent	ber	cent	ber	cent
Open-market operations	234	38. 0	297	48. 3	22	3. 6	62	10. 1	615	100. 0
Reserve requirements	214	34. 8	308	50. 1	28	4. 6	65	10. 6	615	100. 0
Discount rate	87	14. 1	319	51. 9	147	23. 9	62	10. 1	615	100. 0

# B. Please indicate your appraisal of the use made of these techniques to check the current recession and promote recovery:

	Under utilized					Over utilized		No re- sponse		Total	
	Num-	Per-	Num-	Per-	Num-	Per-	Num-	Per-	Num-	Per-	
	ber	cent	ber	cent	ber	cent	ber	cent	ber	cent	
Open-market operations	216	35. 1	309	50. 2	12	2. 0	78	12. 7	615	100. 0	
	178	28. 9	332	54. 0	30	4. 9	75	12. 2	615	100. 0	
	106	17. 2	344	55. 9	92	15. 0	73	11. 9	615	100. 0	

# $5.\ Please$ check whichever of the following statements most closely corresponds to your opinion:

	Number	Percent
In using open-market operations to influence long-term interest rates, Federal Reserve authorities—		
Should limit themselves exclusively (except in correcting "disorderly markets") to purchase and sale of Treasury bills	46	7. 5
Should follow a flexible policy as regards securities dealt in, varying the types as circumstances may require. Should subordinate other considerations to "pegging" the Government	523	85. 0
bond market (as was done prior to 1951)  No response.	14 32	2. 3 5. 2
Total	615	100.0

# 6. Do you favor-

	Y	es	N	lo .	No res	sponse	То	tal
	Num- ber	Per- cent	Num- ber	Per- cent	Num- ber	Per- cent	Num- ber	Per- cent
Permitting banks to pay interest on demand deposits?	257	41.8	285	46. 3	73	11. 9	615	100.0
Requiring banks to pay interest on Government de- posits?  Restoration of free domestic exchange of dollars for gold—	194	31.5	331	53.8	90	14. 6	615	100. 0
Soon? Ultimately?	36 49	5. 9 8. 0	505 474	82. 1 77. 1	74 92	12. 0 15. 0	615 615	100.0 100.0

7. A. Are there important inadequacies of banking facilities with respect to—

	Nationally							
	Yes		No		No respon		ponse Total	
	Num-	Per-	Num-	Per-	Num-	Per-	Num-	Per-
	ber	cent	ber	cent	ber	cent	ber	cent
Business needs? Broad public interest? Assuring adequate competition?	126	20. 5	351	57. 1	138	22. 4	615	100. 0
	161	26. 2	308	50. 1	146	23. 7	615	100. 0
	164	26. 7	299	48. 6	152	24. 7	615	100. 0
		· · · · · ·	Loc	ally or	region	ally		
Business needs?	222	36. 1	202	32. 8	191	31. 1	615	100. 0
	189	30. 7	211	34. 3	215	35. 0	615	100. 0
	251	40. 8	169	27. 5	195	31. 7	615	100. 0

B. If "Yes," are these due to—

· · · · · · · · · · · · · · · · · · ·									
				Natio	onally				
	Y	es	N	То	No response		То	rotal	
	Num- ber	Per- cent	Num- ber	Per- cent	Num- ber	Per- cent	Num- ber	Per- cent	
Lack of sufficient number of banks? Lack of sufficient banking outlets (including branches)? Lack of sufficient banking capital? Tendency of bankers to hold riskless assets (Govern-	32 · 40 31	13. 2 16. 5 12. 8	122 106 111	50. 4 43. 8 45. 9	88 96 100	36. 4 39. 7 41. 3	242 242 242	100. 0 100. 0 100. 0	
ment and Government-guaranteed bonds and loans) rather than to function as enterprisers meeting local banking needs.	149	61.6	44	18. 2	49	20. 2	242	100. 0	
			Loc	ally or	region	ally			
Lack of sufficient number of banks?Lack of sufficient banking outlets (including	99	32. 1	114	37. 0	95	30.8	308	100.0	
branches)?  Lack of sufficient banking capital?  Tendency of bankers to hold riskless assets (Government and Government-guaranteed bonds and	110 90	35. 7 29. 2	96 105	31. 2 34. 1	102 113	33. 1 36. 7	308 308	100. 0 100. 0	
loans) rather than to function as enterprisers meeting local banking needs?	200	64. 9	47	15.3	61	19.8	308	100.0	

# APPENDIXES

#### APPENDIX A

# Congress of the United States

JOINT ECONOMIC COMMITTEE SUBCOMMITTEE ON ECONOMIC STABILIZATION

> September 1958 (Return requested by October 10)

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# ECONOMIC POLICY QUESTIONNAIRE

This questionnaire relates to selected aspects of economic policy in which the Subcommittee on Economic Stabilization is particularly interested. It will be very helpful to the Committee in the discharge of its responsibilities under the Employment Act of 1946 if it can secure, even in the necessarily general terms provided by the questionnaire. an indication of the consensus of professional opinion of university and college economists on these matters.

It is intended to publish a summary of the results of the questionnaire, and each participant will receive a copy. A card is attached for entering name and address for this purpose. Identification by name on page 4 of this questionnaire is, of course, entirely optional.

If any of the following questions is so worded that none of the alternatives seems to offer you a satisfactory choice or if, for any reason, you do not feel in position to answer it, please use the space provided on pages 3 and 4, either to indicate this fact or to explain your view more fully.

1. The Employment Act of 1946 contemplates, either explicitly or by implication, several objectives of public policy. Success in the achievement of any of them may on occasion necessitate some sacrifice

B.

in en	attainment of another. Recent discussion has focused on the problem of reconciling 'nployment' with maintaining stability of the general price level.	'maxii	num
Α.	Do you believe it feasible to achieve simultaneously both relatively high employment and relatively high stability of the general price level:		
	In the short run?	Yes	N₀
	In the long run?		
	If your answer is "Yes," you may wish to indicate the maximum level of unemploymen ally adjusted) that you would be prepared to accept, if necessary, as a condition for a high degree of price stability:	t (sea	ison- ng a
	percent of the labor force.		
	You may wish also to indicate what in your judgment constitutes a satisfactorily "high price stability":	_	
B.	If these two objectives are not, in your opinion fully compatible, please indicate which the long run, you believe should be given the greater emphasis:		
	Maximum employment		
	Price stability		

1.	C.	Do you believe that standby authority for direct controls should be available in to assure sustained high employment combined with high stability of the general level?	price Y	es No
		If your answer is "YES," please indicate which types of controls you favor—	_	
		Of consumer credit		
		If your answer is "YES," do you think that the strengthening of competition (the vigorous antitrust and related policies) could be expected:  To reduce the need for such direct controls?	[	
2.	A.	. In its anti-inflationary actions of recent years, how would you characterize the Federal Government's use of the following basic policies?  Too Little	. Enoug	h Too Much
		Tax increases (either new or continued)		
	В.	In its anti-recessionary actions during recent months, how would you characterize the Federal Government's use of these policies?		_
		Tax reductions		
3.	A.	. In the control of inflation, a combination of policies may be called for and var appropriate under different circumstances. If you believe, however, that as a ge reliance or preference should be placed more heavily on one type of policy that is always to be a support of policy that is always to be a support of policy that is always to be a support of policy that is always to be a support of policy that is always to be a support of policy that is always to be a support of policy that is always to be a support of policy that is always to be a support of policy that is always to be a support of policies and the policies are the support of policies and the policies are the polici	neral pro	position,
		indicate:		
		No general rule		🗅
		No general rule	Secondary Emphasis	Limited Emphasis
		No general rule  General rule as follows:  Tax policy	Secondary Emphasis	Limited Emphasis
	В	No general rule  General rule as follows:  Tax policy  Expenditure policy  Monetary policy  Direct control  (Specify types of direct control	Secondary Emphasis	Limited Emphasis
	В	No general rule  General rule as follows:  Tax policy	Secondary Emphasis	Limited Emphasis
		No general rule  General rule as follows:  Tax policy  Expenditure policy  Monetary policy  Direct control  (Specify types of direct control  That "tight money" served to damp inflation during 1955–57?  That, by adding to costs, or otherwise, "tight money" may have contributed to the service of the servic	Secondary Emphasis	Limited Emphasis
	С	General rule as follows:  Tax policy	Secondary Emphasis	Limited Emphasis
4	С	Someral rule as follows:  Tax policy.  Expenditure policy.  Monetary policy.  Direct control.  (Specify types of direct control.  That "tight money" served to damp inflation during 1955-57?  That, by adding to costs, or otherwise, "tight money" may have contribution prices?  Do you believe that in recent years rising prices have resulted in significant para a tendency of real wage increases to exceed the rise of productivity?	Secondary Emphasis	Limited Emphasis

## ECONOMIC POLICY QUESTIONNAIRE

	check the current recession and promote recovery:  Open-market operations	er- ized
5.	Please check whichever of the following statements most closely corresponds to your opinion:	
	In using open-market operations to influence long-term interest rates, Federal Reserve authorities:  Should limit themselves exclusively (except in correcting "disorderly markets") to purchase and sale of Treasury bills	
6.	Do you favor:  Permitting banks to pay interest on demand deposits?	 
7.	A. Are there important inadequacies of banking facilities, with respect to:	
	Business needs?	y or ally No
	B. If "Yes," are these due to:  Lack of sufficient number of banks?	
	tion as enterprisers meeting local banking needs?	

Qualifying or amplifying comment. (Please key by number to relevant question. Are there any additional questions that you regard as especially pertinent to this general inquiry? If so, please include them below.)

#### APPENDIX B

Congress of the United States. JOINT ECONOMIC COMMITTEE,

September 10, 1958.

This letter is addressed to you as head of the department of economics in one of 150 selected universities and colleges, representing every State of the Union. The Subcommittee on Economic Stabilization of the Joint Economic Committee is interested in getting the opinion of academic economists with respect to specific questions of economic policy.

Enclosed are copies of an economic policy questionnaire, which we ask that you distribute to the individual members of your department. We hope each of them will find it possible to help us by giving the

questionnaire early attention.

The questions have been put in the form of multiple choice, so that a minimum of time will be required on the part of each respondent and, incidentally, to facilitate tabulation of the results. As you will see, however, space has also been provided for statements to qualify or

amplify the respondent's views.

The subcommittee will greatly appreciate your cooperation and that of other members of your department in making this canvass of opinion as complete as possible. Should the enclosed supply of questionnaires be insufficient to canvass your department, please let me know how many more you need.

Sincerely yours.

WRIGHT PATMAN, Chairman, Subcommittee on Economic Stabilization.

> Congress of the United States, JOINT ECONOMIC COMMITTEE,

October 7, 1958.

Dear Professor: In a recent letter I asked your aid in helping the Joint Economic Committee canvass, by questionnaire, the views of academic economists, including those in your department.

As of Monday, October 6, over 400 questionnaires had been received from economists in institutions in 47 States and the District of The closing date for returning the questionnaires is October 10, but it will be possible for questionnaires received shortly after that date to be included in the final tabulation.

May I ask you to remind members of your department who have not already responded to do so promptly, so that all who intend to

respond may have their answers included in the tabulation?

Sincerely.

WRIGHT PATMAN, Chairman.

## APPENDIX C

#### INSTITUTIONS CONTACTED

ALABAMA LOUISIANA University of Alabama Louisiana State University and A. & ALASKA M. College University of Alaska Tulane University of Louisiana ARIZONA MAINE University of Arizona Bates College ARKANSAS Bowdoin College University of Arkansas Colby College California University of Maine Stanford University MARYLAND University of California, Berkeley University of California, Los Angeles University of Southern California Goucher College Johns Hopkins University University of Maryland Colorado Massachusetts Colorado State University Amherst College Boston College Boston University University of Colorado University of Denver CONNECTIOUT Brandeis University University of Connecticut Clark University Yale University College of the Holy Cross Harvard University Delaware University of Delaware DISTRICT OF COLUMBIA American University Mount Holyoke College Smith College Tufts University Catholic University of America University of Massachusetts Georgetown University Wellesley College George Washington University MICHIGAN Howard University Hope College FLORIDA Michigan State University of Agricul-Florida State University University of Florida ture and Applied Science University of Michigan University of Miami Wayne University MINNESOTA Emory University St. Olaf College University of Georgia University of Minnesota Hawaii Mississippi University of Hawaii University of Mississippi Idaho Missouri College of Idaho St. Louis University ILLINOIS University of Missouri Bradley University Washington University Northwestern University University of Chicago MONTANA Montana State University University of Illinois NEBRASKA Indiana University of Nebraska Indiana University Purdue University ·NEVADA University of Nevada University of Indiana Iowa NEW HAMPSHIRE Iowa State College Dartmouth College State University of Iowa University of New Hampshire Kansas NEW JERSEY University of Kansas Princeton University

KENTUCKY

University of Kentucky

Rutgers University

Stevens Institute of Technology

PENNSYLVANIA—Continued University of Pennsylvania NEW MEXICO University of New Mexico University of Pittsburgh New York RHODE ISLAND Brooklyn College Brown University Colgate University SOUTH CAROLINA Columbia University Cornell University University of South Carolina SOUTH DAKOTA Fordham University South Dakota State College University of South Dakota Hamilton College Hofstra College TENNESSEE Hunter College New School for Social Research New York University University of Tennessee Vanderbilt University Queens College Agricultural and Mechanical College Syracuse University Union College and University of Texas University of Buffalo University of Rochester Baylor University Southern Methodist University Texas College of Arts and Industries University of Houston Vassar College North Carolina Duke University University of North Carolina University of Texas Utah Brigham Young University University of Utah NORTH DAKOTA University of North Dakota Оню Utah State University Antioch College VERMONT Bowling Green State University Oberlin College Middlebury College Virginia Ohio State University University of Richmond University of Virginia Ohio University Ohio Wesleyan University Washington and Lee University University of Akron University of Toledo William and Mary College WASHINGTON Western Reserve University Gonzaga University State College of Washington University of Washington OKLAHOMA Oklahoma A. & M. College University of Oklahoma West Virginia University OREGON Reed College Wisconsin

University of Oregon

PENNSYLVANIA Bryn Mawr College Bucknell University Carnegie Institute of Technology Duquesne University Pennsylvania State University Swarthmore College Temple University

Carroll College Lawrence College Marquette University University of Wisconsin University of Wisconsin—Milwaukee WYOMING

University of Wyoming

Beloit College